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7 **UNITED STATES DISTRICT COURT**  
8 **DISTRICT OF NEVADA**  
9

10 LISA BONTA

Case No. 3:18-CV-00012-RCJ-WGC

11 Plaintiff,

**OPPOSITION TO DEFENDANTS  
MOTION TO DISMISS PLAINTIFF'S  
FIRST AMENDED COMPLAINT<sup>1</sup>**

12 vs.

13 WASHOE COUNTY and CITY OF RENO,

14 Defendants.  
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16 \_\_\_\_\_/

17 **I. PRELIMINARY STATEMENT**

18 The question in this case is whether a disabled witness held pursuant to a law enforcement  
19 investigation is entitled to the protections of the Americans With Disabilities Act (“ADA”) of a  
20 “reasonable accommodation” during a law enforcement investigation. Plaintiff, a disabled woman,  
21 currently in Hospice Care,<sup>2</sup> was held by Defendants pursuant to an investigation into the shooting  
22 death of her husband by police officers. Plaintiff, and others on her behalf, communicated **15 times**  
23 to Defendants, that Plaintiff had an urgent need for her oxygen and medications which were locked  
24 inside her apartment. Even though the shooting had occurred outside Plaintiff’s apartment, the  
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27 <sup>1</sup> Since Defendants motions raise identical arguments, in the interested in judicial efficiency  
and convenience to the Court, Plaintiff opposes both motions in a single opposition.

28 <sup>2</sup> Since the filing of the FAC, Plaintiff has been put on Hospice Care as her cancer has  
spread.

1 apartment was a crime scene and Plaintiff was denied entry into her apartment to retrieve her  
2 necessary oxygen and medications.

3       There is no dispute that Plaintiff was not a criminal suspect—she was a victim and a  
4 witness. Plaintiff wanted to cooperate and assist law enforcement, as would any good citizen, but  
5 she also needed her oxygen and medications. Her health and life depended on 24 hour access to her  
6 medications and oxygen. Defendants listened to Plaintiff and others as they made clear Plaintiff  
7 urgently required her medications and oxygen. Defendants told Plaintiff and others, **more than 10**  
8 **times**, that Plaintiff’s items would be momentarily supplied. Defendants said they were “working  
9 on it” and “someone would be retrieving the items.” **These false statements misled Plaintiff into**  
10 **believing her life sustaining medications and oxygen would be momentarily supplied.** Plaintiff  
11 did not suspend her questioning because she believed, reasonably, her items would be promptly  
12 supplied and she was not free to leave. Plaintiff had no reason to disbelieve Defendants.  
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15       In general, most people believe law enforcement officers are good people intent on being  
16 helpful. However, Defendants had no intent to supply Plaintiff with her oxygen and medications  
17 and were deliberately indifferent to her needs. Defendants blew Plaintiff off. Defendants ignored  
18 Plaintiff. Defendants disregarded Plaintiff in the manner that disabled people have been  
19 disregarded, trivialized, and minimized in society for years. It is precisely for that reason that the  
20 ADA was created.  
21

22       Congress enacted the ADA after finding that “individuals with disabilities  
23 continually encounter various forms of discrimination, including outright exclusion,  
24 the discriminatory effects of architectural, transportation, and communication  
25 barriers, overprotective rules and policies, and failure to make modifications to  
26 existing facilities and practices...” 42 U.S. C. Section 12101(a)(5). The ADA was  
27 “to provide a clear and comprehensive national mandate for the elimination of  
28 discrimination against individuals with disabilities.” 42 U.S.C. Section 12101(b)(1).  
The Act responds to what Congress described as a “compelling need” for a “clear  
and comprehensive national mandate” to eliminate discrimination against disabled  
individuals. *Fortyune v. American Multi-Cinema, Inc.*, 364 F.3d 1075, 1080 (2004).

1 The recent case of *Updike v. Multnomah County*, 870 F3d 939, 951 (9<sup>th</sup> Cir. 2017) made  
2 clear: “A public entity may not disregard the plight and distress of a disabled person.” What could  
3 reasonably be more distressing to a disabled person than the inability to have access to his or her  
4 medication and oxygen. What plight could be greater to a disabled person than to be repeatedly told  
5 by law enforcement their medications and oxygen would be supplied only to find there is no intent  
6 to do so.  
7

8 Plaintiff understood her duty as a good citizen to work with law enforcement in their  
9 investigation. But by the same token, Plaintiff did not want to be without her necessary oxygen and  
10 medications. Once law enforcement locked Plaintiff in an ambulance, Plaintiff did not feel free to  
11 leave—Plaintiff instead kept asking for her medications and oxygen and kept being told the  
12 necessary items would be momentarily forthcoming.<sup>3</sup> Plaintiff believed Defendants in their  
13 numerous representations. Plaintiff reasonably believed Defendants would supply her with her  
14 medications and oxygen. Yet, Defendants, with callous disregard for Plaintiff’s health and safety,  
15 ignored her and the others who spoke on her behalf. In so doing, Defendants caused Plaintiff  
16 enormous physical pain and distress.  
17

## 18 **II. FACTUAL BACKGROUND**

19 The following facts are taken from Plaintiff’s First Amended Complaint (“FAC”). Plaintiff  
20 Lisa Bonta is a disabled woman, terminally ill with stage four end stage metastatic breast cancer and  
21 a variety of other illnesses. (FAC ¶¶6-7). Plaintiff requires multiple daily medications and oxygen  
22 which must be provided 24 hours a day through a nasal cannula. (*Id.* ¶6.) On the evening of  
23 October 21, 2017, Plaintiff was home in bed, on oxygen, at her apartment in Sparks recovering from  
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26 <sup>3</sup> Defendants disingenuously assert throughout their Motions that Plaintiff was free to leave  
27 and could have gone to get her own medications and oxygen or gone to an emergency room.  
28 Plaintiff was locked in the ambulance and pleaded to be allowed to use the bathroom. Her request  
was denied and she was told a bathroom would be available at the Sparks Police Department where  
she would be taken. (FAC, ECF 25, ¶23). If Plaintiff believed she was “free to leave” she would  
have immediately taken herself to the nearest restroom.

1 a surgery involving the insertion into her abdominal area of a pain pump to provide morphine as a  
2 pain killer. (*Id.* ¶7.) In the early morning hours of October 22, 2017, Plaintiff’s estranged husband,  
3 Johnny was shot dead after a night of drinking in and around Plaintiff’s apartment and a resulting  
4 confrontation with the police. (*Id.* ¶¶ 8-9.)

5  
6 Immediately prior to the shooting, Johnny had threatened Plaintiff with a gun. Plaintiff,  
7 frightened, told her 16-year-old daughter Marissa to call 911. (*Id.* ¶ 9). Plaintiff, wearing only  
8 shorts and a thin sleep shirt, got out of bed, disconnected herself from her bedroom oxygen tank,  
9 and went to get Johnny a glass of water to “calm him down.” (*Id.*). Within five minutes the Sparks  
10 police officers arrived and quickly removed both Plaintiff and her daughter from the apartment.  
11 Plaintiff was now outside, disconnected from her oxygen and away from her medications. (*Id.*)  
12 Plaintiff heard shots and understood Johnny had been shot outside her apartment. The shooting  
13 itself is not the basis of the lawsuit, but rather Plaintiff’s treatment by Defendants at the scene and  
14 immediately thereafter at the Sparks Police Department (“SPD”). (*Id.* n.2).

15  
16 At or about 4:00 a.m., after the shooting, Plaintiff, her service dog, and Marissa were  
17 quickly hurried by officers into a nearby ambulance. (*Id.* ¶11.) The ambulance was empty, no  
18 medical personnel remained inside. Plaintiff, her service dog, and Marissa were the sole ambulance  
19 occupants. (*Id.*). Plaintiff was cold, frightened, in shock—most importantly she was now without  
20 her oxygen and medications. Plaintiff did not see any oxygen in the ambulance or any nasal  
21 cannulas. (*Id.* ¶12). Plaintiff would happily have used oxygen available in the ambulance if she had  
22 seen it, known where it was, was able to connect to it, or if medical personnel had assisted her. (*Id.*  
23 & n.3).

24  
25 Marissa called her 33-year-old sister Jill to inform her of the situation, and when Jill arrived,  
26 at or about 4:00 a.m., a Reno Police Department (“RPD”) officer told Jill Plaintiff and Marissa were  
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1 in the ambulance. (*Id.* ¶13). Jill explained that Plaintiff was terminally ill with stage four breast  
2 cancer and needed her medications and oxygen. Jill explained she was Plaintiff's caregiver and that  
3 Plaintiff had recent surgery and had been bedridden for the past week. (*Id.*). The officer told Jill  
4 there was oxygen in the ambulance. (*Id.*). Another RPD officer told Jill she had to leave the area, so  
5 she did. (*Id.*). Also, at or about 4:00 a.m., Plaintiff called her 31-year-old son Bryce to inform him  
6 of the situation, and when he arrived at about 4:50 a.m., he told an RPD officer he was there to  
7 check on his mother. (*Id.* ¶¶ 19-20). Bryce explained to the RPD officer he was there to "pick up  
8 his mother" and to make sure she was "okay" as she had cancer and needed her oxygen and  
9 medications. (*Id.* ¶20). The officer told Bryce it was an "active crime scene" and he had to leave.  
10 Bryce left, as instructed by the officer, and called Jill to discuss the situation. (*Id.*).  
11

12 At or about 5:00 a.m., the ambulance door opened. Plaintiff told the RPD officer opening the  
13 door she was in "urgent" need of her medications and oxygen, explaining she was terminally ill  
14 with stage four breast cancer and on oxygen 24/7. (*Id.* ¶21). The officer said another officer would  
15 come speak to her. (*Id.*). At about 6:00 a.m., the ambulance door was opened again by an RPD  
16 officer. Plaintiff again requested an urgent need for her oxygen and medication. (*Id.* ¶23). The  
17 officer said, "We will get someone." (*Id.*). By this time, Plaintiff was in acute physical distress. Her  
18 morphine pain pump was in the house, she was cold, barefoot and without a coat. Plaintiff's  
19 muscles were cramping, which happens when Plaintiff does not have sufficient oxygen. (*Id.*).  
20

21 At about 6:45 a.m., the ambulance door opened again, RPD Detective McQuattie asked for  
22 Plaintiff's and Marissa's names and social security numbers and explained they would be taken to  
23 SPD ("Sparks Police Department") where everything they need would be provided. (*Id.* ¶ 24). At  
24 approximately 7:00 a.m., McQuattie again opened the door, Plaintiff explained to McQuattie that  
25 she was a stage four breast cancer patient, terminally ill, and required her medications and oxygen.  
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1 (*Id.* ¶ 25). McQuattie again repeated everything would be provided at SPD. (*Id.*).

2 At approximately 7:15 a.m., Plaintiff, Marissa and the service dog arrived at SPD and  
3 waited together for about 30-45 minutes. (*Id.* ¶ 26). Plaintiff asked McQuattie where her  
4 medications were, McQuattie told Plaintiff “Nothing can be removed from the apartment for up to  
5 24 hours. I’ll see what I can do.” (*Id.*). McQuattie, like the other RPD officers, took no steps to  
6 ascertain the seriousness of Plaintiff’s health crisis or to provide oxygen or medication. (*Id.*).

7 At about 8:00 a.m., Washoe County Sheriff’s Office (“WCSO”) Detective McVickers  
8 introduced himself to Plaintiff and took Plaintiff away for questioning. (*Id.* ¶ 27). Plaintiff asked  
9 McVickers about her medications and oxygen, and explained her urgent need. McVickers replied  
10 that nothing could be removed from the apartment for up to 24 hours but he would see what he  
11 could do. (*Id.*). McVickers and McQuattie then interviewed Plaintiff for 2-3 hours. Plaintiff had  
12 great difficulty with the interview which lasted more than two hours, because she was in pain, cold,  
13 and discomfort. (*Id.*). In response to Plaintiff’s entreaties, during the interview, McVickers said he  
14 would, “Make some calls to people at the crime scene and see what we can do.” (*Id.*).

15 During the interim, at or about 8:15 a.m., Jill and Bryce were at Plaintiff’s apartment  
16 pleading for officers to allow them to retrieve their mother’s oxygen and medication. Jill explained:  
17 “My mom is terminally ill and needs her medications and oxygen, can you please get it for her?”  
18 (*Id.* ¶¶ 31-32). Jill told the officers where the medication and oxygen were located. (*Id.*). The RPD  
19 officer said the crime scene could not be disturbed. (*Id.*). He said he made a call to Jack Buell of the  
20 WCSO. “He is going to be expecting you, go to SPD and ask for Jack Buell. (*Id.* ¶ 33). “You can  
21 go to SPD, when we get this wrapped up we’ll send someone over with the items.” (*Id.* ¶ 33).

22 When Jill and Bryce arrived at SPD, they contacted WCSO Officer Buell. Buell told them  
23 Plaintiff was being interviewed and they were working on getting someone to bring the medications  
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1 and oxygen. (*Id.* ¶ 34). Buell said he would ask Plaintiff what she needed when she was finished  
2 with her questioning. (*Id.*). Nothing was done by the time Plaintiff finished her interview at 10:30 or  
3 11:00 a.m. (*Id.* ¶ 36). At that time, Plaintiff told Buell exactly which items were needed and where  
4 they were in the apartment. Buell said he would make some calls once Marissa's questioning was  
5 done. (*Id.*). Plaintiff was in desperate need: she was shaking, disoriented, and short of breath.  
6 Plaintiff's hands were twisted and cramped from lack of oxygen. Plaintiff told Buell, "I want to end  
7 the interview with Marissa. I need to have my medications and oxygen." (*Id.*).

9 At about 11:30 a.m., McVickers took Plaintiff upstairs where she ended the interview with  
10 Marissa. (*Id.* ¶ 37). Buell made a list of what was needed and Plaintiff explained where the  
11 medications and oxygen were located. (*Id.*). She explained she had a portable oxygen canister by  
12 the door. (*Id.*). She asked for some clothes and shoes. Buell said he would make a call and see what  
13 he could do about having the items delivered to SPD. (*Id.* ¶ 37).

15 Plaintiff went to Bryce's house to rest while Jill stayed at SPD waiting for the items. (*Id.* ¶  
16 38). At approximately 12:45 p.m., Jill received a paper bag containing dirty clothes, Bonta's purse,  
17 but not her medications or oxygen. The RPD officer said: "This is all you'll get." (*Id.*). He added,  
18 "You'll get the rest of the stuff when you get the keys to the apartment." (*Id.*). At about 5:00 p.m.,  
19 Jill received a call from SPD informing her she could retrieve the keys. (*Id.* ¶ 39). Jill and her  
20 mother arrived at the apartment at about 6 p.m. (*Id.*). Plaintiff had gone without her medications for  
21 approximately 14 hours. (*Id.*). Plaintiff remained in bed for a week, recovering. (*Id.*).

23 Plaintiff has sued Washoe County and the City of Reno for failure to accommodate under  
24 the Americans with Disabilities Act ("ADA"), 42 U.S.C. Section 12132, and the Rehabilitation Act  
25 ("RA"), 29 U.S.C. Section 794.

## 26 **II. STANDARD OF LAW**

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On a motion to dismiss, the factual allegations of the complaint must be accepted as true. *Cruz v. Beto*, 405 U.S. 319, 322 (1972). A court is bound to give plaintiff the benefit of every reasonable inference to be drawn from the “well-pleaded” allegations of the complaint. *Retail Clerks Int’l Ass’n v. Schermerhorn*, 373 U.S. 746, 753 N. 6 (1963). A plaintiff need not allege specific facts beyond those necessary to state his claim and the grounds showing entitlement to relief.” *Bell Atl. v. Twombly*, 550 U.S. 544, 570 (2007). A court may not dismiss a complaint in which the plaintiff has alleged “enough facts to state a claim to relief that is plausible on its face.” *Ashcroft v. Iqbal*, 556 U.S. 662, 697 (2009). A district court must accept as true all well-pled factual allegations in the complaint; however, legal conclusions are not entitled to the assumption of truth. *Id.* at 678-79. A claim is facially plausible when the plaintiff’s complaint alleges facts that allow a court to draw a reasonable inference the defendant is liable for the alleged misconduct. *Id.* at 678.

### III. ANALYSIS

#### A. The Statutory Text of the ADA

The ADA applies broadly to police “services, programs, or activities.” 42 U.S.C. § 12132. The Ninth Circuit has interpreted these terms to encompass “anything a public entity does.” *Sheehan v. City & Cty. of San Francisco*, 743 F.3d 1211, 1232 (9<sup>th</sup> Cir. 2014), rev’d in part on unrelated grounds, 135 S. Ct. 1765 (2015) (quoting *Barden v. City of Sacramento*, 292 F.3d 1073, 1076 (9<sup>th</sup> Cir. 2002)). Accordingly, the ADA encompasses arrests, interviews, and investigations. The interaction between Plaintiff and Defendants was an interview and an investigation.

The ADA is similar in substance to the R.A., and “cases interpreting either are applicable and interchangeable.” *Allison v. Department of Corrections*, 94 F.3d 494, 497 (8<sup>th</sup> Cir. 1996). To successfully state a claim under Title II of the ADA, a person “must demonstrate: (1) he is a qualified individual; (2) with a disability; (3) [who] was excluded from participation in or denied the benefits of the services, programs, or activities of a public entity, or was subjected to discrimination by any such entity; (4) by reason of his disability.” *Bowers v. Nat’l Collegiate*



*Athletic Ass’n*, 475 F.3d 524, 553 n.32 (3<sup>rd</sup> Cir. 2007).

### **1. Plaintiff Is A Qualified Individual**

The first question is whether persons subject to arrests, custodial detentions<sup>4</sup> can be “qualified individuals” under the ADA, and they can, for there is nothing to categorically exclude them from the statute’s broad coverage. *Gorman v. Bartch*, 152 F.3d 907, 912-13 (8<sup>th</sup> Cir. 1998) (concluding that an arrestee could be a qualified individual under the ADA despite not having “volunteered” to be arrested”); *Pa. Dep’t of Corr. v. Yeskey*, 524 U.S. 206, 210-11 (1998) (noting that a state prisoner could be a “qualified individual” under the ADA even when participation in a service, program, or activity of the State is not voluntary). In applying Title II of the ADA to state prisons and prison services, Justice Scalia emphasized the broad language used by Congress and its choice not to include exceptions: State prisons “fall squarely within the statutory definition of ‘public entity’ since § 12131(1)(B) defines public entity as ‘any department, agency, special purpose district, or other instrumentality of a State or States or local government.’” *Id.* Accordingly, because of the broad nature of the ADA, Plaintiff is a qualified individual under the ADA.

### **2. Plaintiff, In Custodial Detention, Has A Disability Covered By The ADA**

The second question is whether those held in custodial interrogations, as witnesses, and reasonably believing they are not free to leave, may have disabilities covered by the ADA, and the answer to that is clearly “yes.” See 42 U.S.C. §12102(1). Like the overall population, the subset of people who are held in custodial interrogations, like those who are arrested, or are suspected of violating the law, will naturally include those with recognized disabilities. Plaintiff is disabled as

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<sup>4</sup> Plaintiff was held by Defendants in a custodial detention for the purpose of an interview relating to the shooting death of her estranged husband. Plaintiff was held in the midst of the investigation. Plaintiff at no time felt she was free to leave. Plaintiff had urgent need of a restroom and could not leave to utilize a restroom. Plainly, if Plaintiff was prohibited from using a restroom, she was not free to leave. (FAC, ECF 25, ¶23).

1 she has a terminal disease which interferes with several life activities such as working, driving,  
2 walking, and being able to take care of herself.

3 **3. Plaintiff Was Subjected To Discrimination And Is Not Required to Prove**  
4 **Custodial Detentions are Services, Programs, Or Activities**

5 The most difficult question pertinent to whether the ADA applies to custodial detentions or  
6 arrests is whether arrests made by officers are “services, programs, or activities of a public entity,”  
7 or alternatively, whether officers may be liable under the ADA for “subjecting a qualified  
8 individual to discrimination” while effectuating an interrogation or arrest. 42 U.S.C. § 12132. This  
9 text contains the disjunctive clause “or be subjected to discrimination by any such entity.” Several  
10 circuit courts have determined that this clause is “meant to be a ‘catch-all phrase” that prohibits all  
11 discrimination by a public entity, regardless of the context. *Hamilton ex rel. J.H. v. City of Fort*  
12 *Wayne* (N.D. Indiana, 2017) (quoting *Seremeth v. Bd. Of Cty. Comm’rs Frederick Cty.*, 673 F.3d  
13 333, 338 (4<sup>th</sup> Cir. 2012); *Barden v. City of Sacramento*, 292 F.3d 1073, 1076 (9<sup>th</sup> Cir. 2002); *Reg’l*  
14 *Econ. Cmty Action Program v. City of Middletown*, 294 F.3d 35, 45 (2d Cir. 2002).

16 The text of the ADA is deliberately broad and police departments “fall ‘squarely within the  
17 statutory definition of a “public entity.” *Gorman*, 152 F.3d at 912 (quoting *Yeskey*, 524 U.S. at  
18 210); see 42 U.S.C. § 12131(1)(A)-(B) defining “public entity to include, among other things, “any  
19 State or local government” and “any department, agency, special purpose district, or other  
20 instrumentality of a State or States or local government”). Furthermore, persuasive precedent  
21 indicates that the ADA’s reference to “the services, programs, and activities of a public entity”  
22 should likewise be interpreted broadly “to encompass virtually everything that a public entity does.”  
23 *Babcock v. Michigan*, 812 F.3d 531, 540 (6<sup>th</sup> Cir. 2016).

25 Because Section 12132 is framed in the alternative, Plaintiff is not required to prove whether  
26 Defendants conduct is a service, program, or activity. All that is necessary is to look to whether she  
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1 was “subjected to discrimination.” *Bircoll v. Miami-Dade Cty.*, 480 F.3d 1072, 1084 (11<sup>th</sup> Cir. 2007)  
 2 (concluding that the court did not need to decide “whether police conduct during an arrest is a  
 3 program, service, or activity covered by the ADA” because a plaintiff “could still attempt to show  
 4 an ADA claim under the final clause in the Title II state”). The “subjected to discrimination” phrase  
 5 in Title II is “a catch-all phrase that prohibits all discrimination by a public entity, regardless of the  
 6 context.” *Bircoll*, 480 F.3d at 1085) (quoting *Bledsoe v. Palm Beach Cty, Soil and Water*  
 7 *Conservation Dist.*, 133 F.3d 816, 821-22 (11<sup>th</sup> Cir. 1998)).

8  
 9 The *Bircoll* court held:

10 We need not enter the circuits’ debate about whether police conduct during an arrest  
 11 is a program, service, or activity covered by the ADA. This is because *Bircoll*, in any  
 12 event, could still attempt to show an ADA claim under the final clause in the Title II  
 13 statute: that he was ‘subjected to discrimination’ by a public entity, the police, by  
 14 reason of his disability. See 42 U.S.C. Section 12132. Indeed, this Court already has  
 15 explained that the final clause of Section 12132 ‘protects qualified individuals with a  
 16 disability from being subjected to discrimination by any such entity,’ and is not tied  
 directly to the services, programs, or activities, of the public entity. *Bledsoe v. Palm*  
*Beach County Soil & Water Conservation Dist.*, 133 F.3d 816, 821-22 (11<sup>th</sup> Cir.  
 1998). We said in *Bledsoe* that this final clause in Title II is a catch-all phrase that  
 prohibits all discrimination by a public entity, regardless of the context. *Id.* at 822.

17 480 F.3d at 1084-85.

18 **4. Defendants Arguments Regarding Whether Defendants Offered**  
 19 **Plaintiff A Service, Program, Or Activity Are Irrelevant**

20 Defendants’ concerns with whether in interrogating Plaintiff they were offering Plaintiff a  
 21 service, program, or activity is irrelevant. Plaintiff is not required to prove a service, program, or  
 22 activity. Plaintiff has merely to prove that she was discriminated against by Defendants. For  
 23 purposes of whether Defendants were required to accommodate Plaintiff under the ADA, Plaintiff  
 24 need only establish Defendants failed to accommodate her disability. "When the plaintiff has alerted  
 25 the public entity to his need for accommodation (or where the need for accommodation is obvious,  
 26 or required by statute or regulation), the public entity is on notice that an accommodation is  
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1 required, and the plaintiff has satisfied the first element of the deliberate indifference test." *Id.* The  
2 Court may ignore all arguments regarding services, programs, or activities.

3 **B. Defendants Discriminated Against Plaintiff By Failing To Reasonably**  
4 **Accommodate Her Disability**

5 "Discrimination includes a failure to reasonably accommodate a person's disability."  
6 *Sheehan* 743 F.3d at 1211 (9<sup>th</sup> Cir. 2014). *Sheehan* recognized two types of Title II claims stemming  
7 from arrests: (1) wrongful arrest, where police wrongly arrest someone with a disability because  
8 they misperceive the effects of that disability as criminal activity; and (2) reasonable  
9 accommodation, where, although police properly investigate and arrest a person with a disability for  
10 a crime unrelated to that disability, they fail to reasonably accommodate the person's disability in  
11 the course of investigation or arrest, causing the person to suffer greater injury or indignity in that  
12 process than other arrestees. *Sheehan*, 743 F.3d at 1232.

14 Plaintiff asserts the second type of Title II claim: That Defendants failed to reasonably  
15 accommodate her disability while investigated her husband's death. Plaintiff asserts Defendants  
16 denied her access to her medications and oxygen, denied her access to emergency medical care,  
17 and/or failed to provide her with her oxygen and medications for 14 hours. Plaintiff asserts  
18 reasonable accommodations could easily have been provided to safeguard her health and safety.  
19 "Discrimination under the ADA encompasses not only adverse actions motivated by prejudice and  
20 fear of disabilities, but also failing to make reasonable accommodations for a plaintiff's  
21 disabilities." *Taylor v. Phoenixville Sch. Dist.*, 184 F.3d 296, 306 (3<sup>rd</sup> Cir. 1999).

23 This conclusion, which is suggested by the wide scope of the ADA's text, has support in in  
24 the Ninth Circuit and many circuits. See, *Sheehan*, 743 F.3d at 1217 ("Title II of the ADA applies to  
25 arrests."); *Roberts v. City of Omaha*, 723 F.3d 966, 973 (8<sup>th</sup> Cir. 2013) ("The ADA applies to law  
26 enforcement officers taking disabled suspects into custody."); *Gorman*, 152 F.3d at 912-13 ("The  
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1 ADA applies to persons transported to the police station. The Eighth Circuit decided that “the  
2 benefit’ Gorman sought ... was to be handled and transported in a safe and appropriate manner  
3 consistent with his disability). No court has held that the ADA does not apply to such situations.

4 **C. Plaintiff’s Disability Was The Cause of Her Harm**

5 If Plaintiff had not been disabled, she would not have experienced harm. Plaintiff identifies  
6 two separate points at which she contends Defendants subjected her to discrimination by reason of  
7 her disability: First, the custodial detention inside the ambulance without her medications and  
8 oxygen. Second, the custodial detention at the SPD without her medications and oxygen. Plaintiff  
9 was placed into police custody immediately after the shooting of Johnny Bonta. While not accused  
10 of a crime, Plaintiff was not free to leave and not free to re-enter her apartment to gather her  
11 medications and oxygen.<sup>5</sup> Applying the law of the Ninth Circuit, Plaintiff was entitled to have an  
12 accommodation for her disability during this involuntary hold by law enforcement. The ADA  
13 mandates that public entities “shall make reasonable modifications in policies, practices, or  
14 procedures when the modifications are necessary to avoid discrimination on the basis of disability.  
15 28 C.F.R. § 35.130(b)(7). The ADA imposes upon public entities an **affirmative obligation** to  
16 make reasonable accommodations for disabled individuals to avoid discrimination on the basis of  
17 disability. *Bennett-Nelson v. Louisiana Board of Regents*, 431 F.3d 448, 454-55 (5<sup>th</sup> Cir. 2005). “[A]  
18 public entity is on notice that an individual needs an accommodation when it knows that an  
19 individual requires one, either because the need is obvious or because the individual requests an  
20 accommodation.” *Robertson v. Las Animas County Sheriff’s Dep’t*, 500 F.3d 1185 1196 (10<sup>th</sup> Cir.  
21 2007).

22 **D. Reasonable Alternatives Were Available To Accommodate Plaintiff’s Disability**

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26 <sup>5</sup> Defendants expend considerable energy asserting Plaintiff was not detained, in custody, or  
27 subject to seizure. Such arguments miss the point. Plaintiff asserts only an ADA and R.A. violation,  
28 not a Fourth Amendment violation. It is of no meaningful significance whether she was in a  
custodial detention, subject to a seizure, or arrested. Plaintiff did not feel free to leave and remained  
subject to Defendant’s show of authority and physical control.

1 Plaintiff contends reasonable accommodations would have allowed her to be interviewed  
2 without pain and suffering at no cost or inconvenience to Defendants or the investigation in  
3 progress.

- 4 (1) Defendants could have requested the REMSA officers already at the scene  
5 attending to the fatally shot Mr. Bonta to examine Plaintiff and make  
6 recommendations for her comfort, health and safety;
- 7 (2) Defendants could have requested REMSA officers working on Mr. Bonta to  
8 make oxygen in the ambulance, if it existed, immediately available to Plaintiff. If  
9 oxygen was available, REMSA personnel could have hooked Plaintiff to the  
10 oxygen. If there was no oxygen available, ambulance personnel could have called  
11 for additional personnel to bring oxygen to the scene;
- 12 (3) If the REMSA officers could not stop their work on Mr. Bonta and other  
13 REMSA officers were unavailable, Defendants could have taken Plaintiff to an  
14 emergency medical facility. Johnny Bonta was dead, Plaintiff was not a suspect.  
15 There was time for Defendants to transport Plaintiff to an emergency room prior  
16 to providing her statement;
- 17 (4) If Defendants did not wish to take Plaintiff to an emergency room, her adult  
18 children were available and could have taken Plaintiff to an emergency room;
- 19 (5) If Defendants did not wish to take Plaintiff to an emergency room, or would not  
20 permit Plaintiff's adult children to take Plaintiff to an emergency room, an  
21 additional ambulance could have been called to take Plaintiff;
- 22 (6) Defendants could have delayed Plaintiff's police interview until she had her  
23 medications and oxygen. It was not necessary for the officers to interview  
24 Plaintiff immediately. Plaintiff was a victim/witness. Plaintiff not accused of a  
25 crime. There was no pressing need for Plaintiff's immediate interview. The  
26 situation was stable. Plaintiff's husband was dead. SPD officers had killed him.  
27 There were no other bad actors at the scene. The crime scene evidence was under  
28 police control and adequate numbers of officers were present. No exigent  
circumstances existed that necessitated the immediate need for Plaintiff's  
interview—no evidence would be lost or destroyed—and no split-second  
decisions were necessary. There was time and opportunity to accommodate  
Plaintiff by delaying her interview until after she sought and received medical  
care and was medically stable.

25 Plaintiff contends she was entitled to these reasonable accommodations. Plaintiff maintains  
26 Defendants failed to make these reasonable modifications to their procedures to ensure her health  
27  
28

1 and safety thereby subjecting her to discrimination in violation of the ADA. Plaintiff contends  
2 Defendants were focused only upon their needs and their desire to complete their investigation.  
3 Plaintiff contends Defendants could not be bothered with her, or her disability, or her need for  
4 reasonable accommodation to avoid her serious risk of harm.

5  
6 **IV. OPPOSITION TO CITY OF RENO'S MOTION TO DISMISS**

7 **A. Plaintiff Has Established Deliberate Indifference To Her ADA Rights**

8 City of Reno ("City") argues in its Motion to Dismiss, ECF No. 29, Plaintiff cannot  
9 establish discriminatory intent. City is wrong. City officers knew of Plaintiff's urgent need for  
10 medications and oxygen, knew Plaintiff was terminally ill with metastatic breast cancer, and knew  
11 she required medications and oxygen. City officers acted with deliberate indifference to Plaintiff's  
12 obvious risk of harm. Any person (including police officers) told of another's widespread metastatic  
13 cancer and terminal illness knows that medications and oxygen are necessary because it is **obvious**.  
14 Any person told of such conditions would understand the need for medications and oxygen is  
15 crucial, pressing, and imperative. Everyone knows, because it is common knowledge, that stage  
16 four metastatic cancer is a killer. Everyone knows the medical needs of a terminally ill person are  
17 not to be ignored.

18  
19 "To show intentional discrimination, this circuit requires that the plaintiff show that a  
20 defendant acted with 'deliberate indifference,' which requires 'both knowledge that a harm to a  
21 federally protected right is substantially likely, and a failure to act upon that ...likelihood.'" *Updike*  
22 *v. Multnomah County*, 870 F.3d at 950-51. "When the plaintiff has alerted the public entity to his  
23 need for accommodation (or where the need for accommodation is obvious, or required by statute or  
24 regulation), the public entity is on notice that an accommodation is required, and the plaintiff has  
25 satisfied the first element of the deliberate indifference test." *Id.*  
26  
27  
28

1 To meet the second prong, the entity's failure to act "must be a result of conduct that is more  
2 than negligent, and involves an element of deliberateness." *Id.* In this matter, Plaintiff alerted  
3 Defendants multiple times of her need for her medication and oxygen. Defendants, ignored,  
4 disregarded, and trivialized her concerns—treating Plaintiff as garbage. Defendants, whose  
5 absolute duty is to protect and serve, had nothing but contempt for Plaintiff's serious risk of harm,  
6 as if her health and safety was of no concern.  
7

8 Defendants did to Plaintiff what historically has been done to all disabled people—they  
9 ignored her. The totality of the circumstances establishes Defendants acted with deliberate  
10 indifference—they knew of a risk of harm to Plaintiff because it was obvious and intentionally  
11 disregarded that risk—they were only concerned with their own investigation, their own business,  
12 and their own activities. Plaintiff's concerns were inconsequential, a minor, petty, trifling,  
13 negligible irritant Defendants felt free to ignore. Defendants failed to conduct a fact specific inquiry  
14 into Plaintiff's risk of harm because Defendants were deliberately indifferent to Plaintiff's risk of  
15 harm. It was of no consequence to them.  
16

17 **B. Defendants Failed To Make A Fact Specific Inquiry To Consider Plaintiff's Needs**

18 Defendants were required to make a fact specific inquiry into whether Plaintiff required an  
19 accommodation. "It is well-settled that Title II and Section 504 create a duty to gather sufficient  
20 information from the disabled individual and qualified experts as needed **to determine what**  
21 **accommodations are necessary.** Thus, a public entity '**must consider the particular individual's**  
22 **need**' when conducting its investigation into what accommodations are reasonable." *Updike v.*  
23 *Multnomah County*, 870 F3d at 951. (Emp. Added). When an entity is on notice of the need for  
24 accommodation, it 'is required to undertake a fact-specific investigation to determine what  
25 constitutes a reasonable accommodation.' *Id.* "A public entity may not disregard the plight and  
26  
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28



1 distress of a disabled person.” *Id.*

2  
3 Defendants, in complete disregard for Plaintiff’s disability, failed to conduct an investigation  
4 into what accommodation Plaintiff required—fact specific or otherwise. Defendants knew Plaintiff  
5 required her medication and oxygen, knew Plaintiff was terminally ill, and knew the nature of  
6 Plaintiff’s disability. Defendants should have asked Plaintiff: “What will happen if your oxygen and  
7 medications are delayed?” “Will you get sick if you are temporarily without your medications and  
8 oxygen?” “Do you have an alternative source of medications and oxygen?” “Do you need to go to  
9 an emergency room?” “What can we do to ensure your health is not at risk during our questioning?”  
10 Defendants should have told Plaintiff that she needed to provide a statement and to answer  
11 questions but she did not have to do it immediately.  
12

13  
14 Defendants knew from repeated entreaties that Plaintiff was in urgent need of her  
15 medications and oxygen. There was nothing to prevent Defendants from making an inquiry into  
16 Plaintiff’s need for these items. There was no current emergency and no exigent circumstances to  
17 prevent an inquiry into how Plaintiff would suffer from a temporary cutoff of her medications and  
18 oxygen: 1) The sole bad actor, Johnny Bonta, was dead; 2) There were no other suspects or victims;  
19 3) The crime scene was contained; 4) There were no split second decisions to be made; 5) The  
20 action was over; 6) All that remained was to take interviews and write reports. This is not to say that  
21 taking interviews and writing reports is not important, it is. However, there was time and  
22 opportunity to make a reasonable inquiry of Plaintiff’s risk of harm in going without her medication  
23 and oxygen. There was time and opportunity to suspend her interview until she obtained her  
24 medication and oxygen and was stabilized. There was time and opportunity to consider Plaintiff’s  
25 risk of harm.  
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**C. Plaintiff Asserted Her Need For Oxygen And Medications 15 Times**

City argues deliberate indifference does not occur “where a duty to act may simply have been overlooked.” (City’s Br. ECF 29, 4:15-17). This is far from the case. Plaintiff and others on Plaintiff’s behalf asserted Plaintiff’s need for oxygen and medications **15 times**. Plaintiff and others described the Plaintiff’s needs as urgent:

- First, Plaintiff’s adult daughter Jill Gonzalez explained an RPD officer on the scene while Plaintiff was confined inside the ambulance that “her mother was terminally ill with stage 4 metastatic breast cancer and had urgent need for her medications and oxygen (FAC, ECF 25, ¶ 14);
- Second, Plaintiff’s adult daughter Bryce Mower told an RPD officer Plaintiff was sick, had cancer, and needed her oxygen and medications (FAC, ECF 25, ¶ 19);
- Third, at 5:00 a.m., Plaintiff asked the officer for her medications and oxygen. Plaintiff explained her illness and the nature of her illness that she is terminally ill with stage 4 breast cancer and on oxygen 24/7 and in urgent need of her oxygen and medications (FAC, ECF 25, ¶ 20);
- Fourth, at 6:00 a.m. Plaintiff again asked for her medications and oxygen (FAC, ECF 25, ¶ 22);
- Fifth, at about 7:00 a.m., Plaintiff again explained to RPD officer McQuattie that she is a stage 4 breast cancer patient, terminally ill, and required her medications and oxygen (FAC, ECF 25, ¶ 24);
- Sixth, at about 7:15 a.m., Plaintiff again explained to McQuattie where her medications were (FAC, ECF 25, ¶ 25);
- Seventh, at about 8:00 a.m., Plaintiff asked WCSO Detective McVickers, about her medications and her need for them (FAC, ECF 25, ¶ 26);
- Eighth, at about 8:15 a.m., Gonzalez and Mower asked RPD officers if they could retrieve Plaintiff’s medications and oxygen because she needed them (FAC, ECF 25, ¶ 30);
- Ninth, at about 8:15 a.m., Mower spoke with another RPD officer, saying “My mom is terminally ill and needs her medications and oxygen, can you please get it for her. My mom did nothing wrong, she needs her oxygen and medication (FAC, ECF 25, ¶ 31);
- Tenth, Gonzalez pleaded with an RPD officer to bring her mother’s tote with her medications, her purse and her oxygen (FAC, ECF 25, ¶ 32);

- Eleventh, between 8:30 a.m. and 9:00 a.m., Gonzalez told Officer Buell Plaintiff has cancer and needs her medications and oxygen (FAC, ECF 25, ¶ 33);
- Twelfth, at about 10:15 a.m., Mower told Buell he thought someone would be bringing Plaintiff's medications and oxygen (FAC, ECF 25, ¶ 34);
- Thirteenth, about 10:30 or 11:00 a.m., Gonzalez asked Buell again for Plaintiff's medications and oxygen, explaining the items were urgently needed (FAC, ECF 25, ¶ 35);
- Fourteenth, about 10:30 or 11:00 a.m., Plaintiff asked "How long before I can get my medications and oxygen?" (FAC, ECF 25, ¶ 35);
- Fifteenth, about 11:30 a.m., Plaintiff told Buell exactly where the oxygen and medications were located in her apartment (FAC, ECF 25, ¶ 36).

Because Plaintiff asserted her need for her medications and oxygen 15 times, it is unreasonable for City to claim it merely "overlooked" her need for accommodation. (City's Br., ECF 29, 4:15-16). City's claims that it "missed" Plaintiff's pleading and entries is without merit.

**D. Plaintiff Was Led To Believe Her Medications And Oxygen Would Be Momentarily Supplied And She Would Be Accommodated – Plaintiff Continued To Cooperate Because of Defendants' False Assurances**

City claims it did not deny Plaintiff a reasonable accommodation because she was focused on obtaining her oxygen and accommodation from her property and "did not ask to go to a hospital." (City's Br. ECF 29, 5:15-26 and 6:1-16). This argument fails because Defendants **insisted** and **assured** Plaintiff that any moment her medications and oxygen would be provided from her **property**. Plaintiff had no reason to go to a hospital because Defendants pledged, promised and agreed to provide her oxygen and medications. Plaintiff had no reason run urgently to a hospital because Plaintiff trusted Defendants to do what they assured her would be done. Plaintiff trusted Defendants. Plaintiff believed Defendants were there to serve and protect. Plaintiff was entirely reasonable in relying on Defendants. Good citizens rely on law enforcement. Good citizens trust law enforcement officers. Responsible citizens depend on the honesty and integrity of law

1 enforcement and society encourages them to do so. Accordingly, Plaintiff did not ask to suspend  
2 the questioning to go to a hospital because she relied on and believed the numerous officer  
3 statements that her request for medication and oxygen would be soon accommodated.

4  
5 **E. Defendants Deceived Plaintiff Into Believing Her Oxygen And Medications Would**  
6 **Be Momentarily Supplied**

7 If Defendants had honestly stated: “Your medications and oxygen are contained inside your  
8 apartment and your apartment is now a crime scene. We will not be able to allow you in. We will  
9 not be able to extract those items for you,” Plaintiff would have immediately requested to go to an  
10 emergency room. Plaintiff, like all citizens, relied on the honesty and professionalism of law  
11 enforcement. Plaintiff was not required to say: “I don’t believe you. I don’t think you will provide  
12 me with the items I require, take me to a hospital or let me leave now to seek medical care.”  
13 Plaintiff was reasonable in relying on Defendants repeated assertions that her medications and  
14 oxygen would be supplied and, on their way, momentarily. The following examples outline the  
15 assurances provided to Plaintiff:  
16

- 17 • First, at about 5:00 a.m., when Plaintiff explained her need for medications and  
18 oxygen, an officer told her, “An officer will come and speak to her.” This reasonably  
19 led her to believe her concerns would be addressed—there was no need to ask to go  
20 to a hospital (FAC, ECF 25, ¶ 20);
- 21 • Second, at about 6:00 a.m., the ambulance door was again opened by an RPD officer.  
22 Plaintiff explained her need for her medications and oxygen and was told by the  
23 officer, “We will get someone.” Plaintiff was reasonable in believing her concerns  
24 would be addressed and there was no need to ask to go to a hospital (FAC, ECF 25, ¶  
25 22);
- 26 • Third, at about 6:45 a.m., RPD detective McQuattie opened the ambulance door.  
27 After hearing Plaintiff’s request for oxygen and medications, McQuattie assured  
28 Plaintiff that “everything needed” would be provided at SPD (FAC, ECF 25, ¶ 23);
- Fourth, at about 7:00 a.m., McQuattie opened the ambulance door again. After  
hearing again, the urgency of Plaintiff’s need for medications and oxygen said,  
“Everything will be provided at SPD.” This naturally led Plaintiff to believe her  
needs would be provided and there was no reason to ask to go to a hospital (FAC,

ECF 25, ¶ 24);

- Fifth, at about 7:15 a.m., McQuattie after listening again to Plaintiff's needs said: "I'll see what I can do." This led Plaintiff to believe her medications and oxygen would be provided (FAC, ECF 25, ¶ 25);
- Sixth, at about 8:00 and continuing for the duration of Plaintiff's interview with RPD officer McQuattie and WCSO McVickers, Plaintiff continued to ask for her medications and oxygen. McVickers said, "I'll see what I can do. I'll make some calls to people at the crime scene and we'll see what we can do." (FAC, ECF 25, ¶ 26);
- Seventh, at about 8:30 to 9:00, Gonzalez and Mower begged Buell for Plaintiff's oxygen and medications. Buell replied: "We're working on it. We're going to get someone to bring her stuff." This reasonably led both Gonzalez and Mower to believe Plaintiff's oxygen and medications would be provided at any minute (FAC, ECF 25, ¶ 33);
- Eighth, at about 10:15 a.m., Buell instructed Gonzalez and Mower that: "We're working on it." The statement "we're working on it" was meant to convey the medications and oxygen would be promptly provided and Plaintiff and her children were entitled to rely on it and not ask to be transported to the hospital (FAC, ECF 25, ¶ 34);
- Ninth, at about 10:30 or 11:00 a.m., Plaintiff was finished with her interview and again pleaded for her oxygen and medication. Buell said, again, he would "work on it." Buell said he would "make some calls as soon as Marissa's interview was finished. Since Plaintiff had no idea how long Marissa's interview would last, Plaintiff requested the interview be ended immediately (FAC, ECF 25, ¶ 35). Plaintiff was reasonable to believe that the items would be provided to her immediately after Marissa's interview concluded.
- Tenth, at about 11:30, Plaintiff ended Marissa's interview. Buell asked Plaintiff for exactly what she needed and made a list. Plaintiff told Buell where her oxygen was and where her medications were located and Buell wrote it down. Buell said he would make a call and see what he could do to have the items delivered to SPD (FAC, ECF 25, ¶ 36). Plaintiff was reasonable in thinking that the items would be momentarily provided. Plaintiff believed at any moment her oxygen and medications would be provided. (FAC, ECF 25, ¶ 36).

**F. Plaintiff Did Not Feel She Was Free To Leave And Obtain Medical Care**

City argues it had no duty to accommodate Plaintiff because she was never in custody and never detained. (Def. Br. ECF 29, 4:24-26). City claims if *Sheehan* applies, it applies only to arrestees and Plaintiff was never arrested, detained, or in custody therefore Reno officers were not

1 required to provide ADA protections. Whether Plaintiff was seized, detained, or in a custodial  
2 detention is a question of fact—what remains without dispute is Plaintiff felt she was not free to  
3 leave. If she felt free to leave she would have left, gone to an emergency room, or to her doctor, and  
4 obtained some type of temporary oxygen and medications while awaiting permission to reenter her  
5 apartment.

6  
7 “Our cases make it clear that a seizure does not occur simply because a police officer  
8 approaches an individual and asks a few questions. So long as a reasonable person would feel free  
9 ‘to disregard the police and go on about his business, the encounter is consensual.’” *Florida v.*  
10 *Bostick*, 501 U.S. 429, 434 (1991). “A police officer may make a seizure by a show of authority and  
11 without the use of physical force, but there is no seizure without actual submission.” *Brendin v.*  
12 *California*, 551 U.S. 249, 254 (2007). “When the actions of the police do not show an unambiguous  
13 intent to restrain or when an individual’s submission to a show of governmental authority takes the  
14 form of passive acquiescence, there needs to be some test for telling when a seizure occurs in  
15 response to authority, and when it does not.” *Id.* The test was devised by Justice Stewart in *United*  
16 *States v. Mendenhall*, 446 U.S. 544, (1980) who wrote that a seizure occurs if “in view of all of the  
17 circumstances surrounding the incident, a reasonable person would have believed that he was not  
18 free to leave.” *Id.*

19  
20 The factual question presented is whether Plaintiff reasonably felt she was not free to  
21 leave—whether Plaintiff felt police officers were exercising control to the point that she was not  
22 free to assert her desire to go to a hospital or to her doctor’s office while prohibited from entering  
23 her apartment to obtain her medications and oxygen. It is reasonable for persons present at the scene  
24 of a crime, or a shooting investigation, to believe their freedom to move around may be constrained.  
25 A death is a serious event. Defendants were not discussing ice cream cones or missing keys from a  
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1 jacket pocket. Due to the gravity of the event, Plaintiff was all the more reasonable in feeling she  
2 was not free to leave. In *Maryland v. Wilson*, 519 U.S. 408 (1997) and other related opinions, the  
3 United States Supreme Court has held it is permissible during a lawful traffic stop for an officer to  
4 order a passenger out of the car as a precautionary measure, without reasonable suspicion that the  
5 passenger poses a safety risk. “In fashioning this rule, we invoked our earlier statement that “[t]he  
6 risk of harm to both the police and the occupants is minimized if the officers routinely exercise  
7 unquestioned command of the situation.” *Brendin v. California*, 551 U.S. 249 at 258. “What we  
8 have said probably reflects a societal expectation of ‘unquestioned police command’ at odds with  
9 any notion that a passenger would feel free to leave, or to terminate the personal encounter any  
10 other way, without advance permission. “*Id.* Plaintiff was not a passenger, but she was a witness of  
11 a shooting death. Reasonable people in such circumstances would believe they would not be free to  
12 leave until given express permission.  
13  
14

15 **G. Proof That Plaintiff Did Not Feel She Was Free To Leave Is Demonstrated In The**  
16 **Denial of Her Urgent Request to Use The Bathroom**

17 Plaintiff’s husband had just been shot. Police were swarming Plaintiff’s apartment and the  
18 grounds outside the apartment. Plaintiff was in shock. The police were exhibiting absolute control  
19 of the scene. In the midst of this circumstance, Plaintiff responsibly and immediately followed  
20 police commands to enter an empty ambulance and await further instruction. No reasonable person  
21 under the circumstances in Plaintiff’s position would have done otherwise. As a good citizen,  
22 Plaintiff wanted to be cooperative. Plaintiff remained in the ambulance, with the door closed, with  
23 her daughter and service dog until approximately 5:00 a.m. when the ambulance door was opened,  
24 and she asked for her medications and oxygen. (ECF No. 25, ¶ 20.) Plaintiff was told an officer  
25 would come and speak to her. (*Id.*) Plaintiff did not feel she was free to question the officer or to  
26 assert her desire to leave the scene and to walk away but she did make clear she required her  
27  
28

1 medications and oxygen. Plaintiff remained in the ambulance another hour, until approximately  
2 6:00 a.m. when the ambulance door opened again and Plaintiff again requested her medications and  
3 oxygen. (*Id.* ¶ 22). Plaintiff remained in the ambulance another 45 minutes, until approximately  
4 6:45 a.m. when the ambulance door was again opened, this time by RPD Detective McQuattie who  
5 asked for Plaintiff's name and social security number. Plaintiff, anxious, upset, in pain, was also in  
6 urgent need of a bathroom. (*Id.* ¶ 23). ) McQuattie explained to Plaintiff that she and her daughter  
7 would be taken to SPD where "everything they needed would be provided." (*Id.* ¶ 23.) **Obviously,**  
8 **if Plaintiff felt she was free to leave, she would have immediately taken herself to the nearest**  
9 **bathroom.** No one with urgent need of a bathroom would reasonably choose to remain closeted in a  
10 closed ambulance. If Plaintiff felt free to leave the ambulance, she would have left to find her own  
11 bathroom.  
12  
13

14 **V. OPPOSITION TO WASHOE COUNTY'S MOTION TO DISMISS**

15  
16 **A. Washoe County Makes The Identical Arguments Made By City of Reno**

17 Washoe County ("County") makes the identical arguments made by City. County states:  
18 "Since Washoe County did not arrest her, Bonta was free to leave." (Def. Br. ECF 28, 5:19-20).  
19 Plaintiff as argued above was locked in an ambulance, taken to SPD, interviewed extensively by  
20 both City and County officers. Under the show of authority by law enforcement she was entirely  
21 reasonable in believing she was not free to leave. No reasonable person in Plaintiff's position would  
22 feel free to leave.

23 County states, Plaintiff made "the decision to stay and to not seek medical treatment." (Def.  
24 Br. ECF 28, 5:20-22). Plaintiff was rushed into an ambulance and locked inside. Plaintiff had no  
25 idea what to expect. Certainly, she did not expect law enforcement to deny her access to her  
26 medications and oxygen. Any reasonable person seeing their husband fatally shot by officers would  
27 be in shock, even if the death was justifiable. Plaintiff was reasonable in wanting to cooperate with  
28



1 law enforcement and reasonable in following their directives. All citizens have a duty to cooperate  
 2 with law enforcement. If Plaintiff had left, she would be subject to possible charges—obstructing  
 3 justice for starters.

4 County’s arguments are disingenuous. For example, County states: “Bonta fails to provide  
 5 an explanation for her estranged husband’s behavior.” (Def. Br. ECF 28, ¶ 23-26). It is plainly not  
 6 relevant why her estranged husband was waving a gun around and threatening her or her daughter.  
 7 Plaintiff has never stated, nor does she know, why her husband elected to behave in such a  
 8 threatening manner. Plaintiff is not challenging her husband’s death. Nor is Plaintiff challenging the  
 9 Defendants’ right to interview her. However, in conducting the expected interview, Plaintiff  
 10 reasonably expected Defendants would not subject her to a severe risk of harm.

11 **B. Plaintiff Is Not Bringing A Motion For Injunctive Relief**

12 Plaintiff has filed a First Amended Complaint and not a Motion For Injunctive Relief.  
 13 County expends considerable energy outlining the requirements for a Motion For Injunctive Relief  
 14 and Plaintiff’s case apropos injunctive (County’s Br., ECF 28, 10:19-26; 11:1-16). Plaintiff  
 15 respectfully requests County’s misplaced irrelevant argument on a matter not currently before the  
 16 Court.

17 **C. Hainze v. Richards Has No Application To This Matter**

18 Ignoring overwhelming Ninth Circuit precedent and failing to mention the important Ninth  
 19 Circuit 2017 Title II case of *Updike v. Multnomah County*, County focuses instead on an 18 year  
 20 old out of circuit case from Texas, *Hainze v. Richards*, 207 F.3d 795 (5<sup>th</sup> Cir. 2000). The Ninth  
 21 Circuit has made clear in *Sheehan v. City & Cty. of San Francisco*, that the ADA applies to arrests  
 22 and “anything a public entity does.” Other circuits and the United States Supreme Court, as cited  
 23 above, have repeatedly emphasized the broad application of the ADA. See also *Babcock v.*  
 24 *Michigan*, 812 F.3d 531, 540 (6<sup>th</sup> Cir. 2016).

25 The ADA mandates that public entities “shall make reasonable modifications in policies,  
 26 practices, or procedures when the modifications **are necessary** to avoid discrimination on the basis  
 27 of disability. 28 C.F.R. § 35.130(b)(7) (Emp. Added). What this means is if it is possible to avoid  
 28

1 discrimination on the basis of disability, officers have an affirmative obligation to do so. The ADA  
2 imposes upon public entities an affirmative obligation to make reasonable accommodations for  
3 disabled individuals to avoid discrimination on the basis of disability. This does not mean that  
4 officers must sacrifice their lives in order to avoid discrimination against the disabled.

5 *Hainze* concerned a mentally ill individual with a history of depression armed with a knife at  
6 a convenience store. Hainze issued profanities and threatened deputies. As Hainze approached the  
7 officers, with a knife in hand, the deputies twice ordered Hainze to stop but Hainze ignored them.  
8 When Hainze was within four to six feet, a deputy fired two shots. Hainze survived and brought a  
9 civil lawsuit alleging violations of his Fourth and Fourteenth Amendment rights as well as an  
10 ADA/Section 504 claim. The court held that the officers did not have to accommodate Hainze's  
11 mental disability during the arrest process. The Hainze decision is correct. The deputies faced a  
12 serious officer safety issue. Hainze was a deranged individual menacing them with a deadly  
13 weapon. The deputies were correct in protecting themselves. It would have been disastrous for the  
14 deputies to consider Hainze's alleged mental illness and ADA rights while he frightened and  
15 threatened them with a knife. The officers, in the midst of a life and death struggle, were not  
16 required to sacrifice their lives to protect Hainze's ADA rights. When the ADA mandates that  
17 public entities "shall make reasonable modifications in policies, practices, or procedures when the  
18 modifications are necessary to avoid discrimination on the basis of disability, it means precisely  
19 that. Modifications and consideration of ADA rights are not necessary when a violent suspect is  
20 threatening to kill the arresting officers. Nothing could be more inapposite to the case at bar than the  
21 Hainze case.

## 22 **VI. WHAT DEFENDANTS DO NOT CONTEST**

23 Defendants do not contest the following:

- 24 (1) That Plaintiff is disabled within the meaning of the ADA;  
25 (2) That Plaintiff is terminally ill with stage 4 metastatic breast cancer and on oxygen 24  
26 hours a day;  
27 (3) That Plaintiff notified Defendants of her need for her oxygen and medications;  
28

1 (4) That Plaintiff's adult children notified Defendants of Plaintiff's need for her  
2 medication and oxygen;

3 (5) That by notifying Defendants of Plaintiff's need for her medication and oxygen  
4 Plaintiff was asking for a reasonable accommodation;

5 (6) That Plaintiff was not accused of a crime or suspected of wrongdoing;

6 (7) That there was an urgency to questioning Plaintiff immediately after the shooting  
7 death of Johnny Bonta.

8 (8) That Plaintiff was led to believe her oxygen and medications would be furnished by  
9 Defendants momentarily;

10 (9) That there was a pressing need for Plaintiff's interview to take place immediately  
11 after her husband's shooting by SPD officers;

12 (10) That Plaintiff's interview could have taken place after Plaintiff was stabilized with  
13 her oxygen and medications, a day or two later;

14 (11) That Plaintiff was in excruciating pain during her time in the ambulance, at the  
15 police interviews, and for nearly one week thereafter; and,

16 (12) That Plaintiff's harm was caused by Defendants' failure to accommodate her  
17 reasonable request for accommodation.

18 **VII. PLAINTIFF WITHDRAWS HER NEGLIGENCE CLAIM**

19 Upon reflection, Plaintiff withdraws her negligence claim. Plaintiff contends the conduct  
20 alleged was a result of a deliberate intentional act and does not wish to plead in the alternative.

21 **VIII. CONCLUSION**

22 Defendants motions should be denied because almost all of Defendants' arguments are  
23 rooted in questions of fact. The ADA applies broadly to police "services, programs, or activities."  
24 42 U.S.C. § 12132. The Ninth Circuit has interpreted these terms to encompass "anything a public  
25 entity does." Accordingly, the ADA encompasses arrests, interviews, and investigations. It is  
26 beyond dispute that Defendants are public entities. It is beyond dispute that Defendants held  
27  
28

1 Plaintiff for extended questioning with notice of her disability and urgent need for medications and  
2 oxygen. It is likewise beyond dispute that Plaintiff made reasonable requests for an accommodation  
3 to prevent a serious risk of harm and Defendants were deliberately indifferent to her requests.

4 For all of these reasons, Plaintiff respectfully requests Defendants' Motion to Dismiss be  
5 denied.  
6

7 DATED: September 5, 2018

8 By: /s/ Terri Keyser-Cooper  
9 TERRI KEYSER-COOPER  
10 *Attorney for Plaintiff Lisa Bonta*  
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**CERTIFICATE OF SERVICE**

I, Terri Keyser-Cooper, declare as follows:

I am over the age of 18 years and not a party to this action. My business address is 3590 Barrymore Dr., Reno NV 89512

On this date, I served a copy of the following documents on the parties in this action as follows:

PLAINTIFF'S OPPOSITION TO DEFENDANTS MOTION TO DISMISS

☐ BY UNITED STATES MAIL. By placing a true copy of the above-referenced document(s) in the United States Mail in a sealed envelope with postage prepaid to the addressee(s) listed below.

☐ BY FACSIMILE TRANSMISSION. By transmitting a true copy of the document(s) by facsimile transmission

☐ BY HAND-DELIVERY. By delivering a true copy enclosed in a sealed envelope to the address(es) shown below.

☒ BY ELECTRONIC SERVICE. By electronically mailing a true copy of the document(s) to defendants at the following email addresses via the Court's electronic filing procedure:

CHRISTOPHER J. HICKS  
WASHOE COUNTY DISTRICT ATTORNEY  
Keith Munro  
P.O. Box 11130  
Reno, NV 89520-0027

KARL HALL  
RENO CITY ATTORNEY  
Mark Hughes  
Mark Dunagan  
P.O. Box 1900  
Reno, NV 89505

I declare under penalty of perjury that the foregoing is true and correct.

DATED: September 5, 2018

/s/ Terri Keyser-Cooper  
TERRI KEYSER-COOPER